# FLOYD HILL - AREA OF SPECIAL ATTENTION REPORTFRONT RANGE FOOTHILLSMARCH 2011

Areas of Special Attention are locations or stretches along the Interstate 70 (I-70) Mountain Corridor that have been identified as having multiple or unique issues. These areas were identified by stakeholders during the Aesthetic Working Group meetings.

Addressing the various issues and integrating them into design solutions requires further understanding of stakeholder concerns, the issues, and some of the suggested solutions. These concerns, issues, and suggested solutions (when available) have been recorded and provided in a report for each Area of Special Attention.



#### WHY FLOYD HILL IS AN AREA OF SPECIAL ATTENTION

- Travelers' speed
- Steep gradient
- Tight curves
- Potential AGS with station
- Potential I-70 improvements

#### How to Use This Report

The intent of this report is to provide planners and designers of the I-70 Mountain Corridor with a record of the discussions focused on the Floyd Hill Area. To that end, this report includes the concerns expressed by many stakeholders: citizens, business owners, property owners, organizations, and agencies. This report also includes a description of the area, the goals and objectives for the area, relevant studies and plans that must be reviewed, and the process for moving forward.

This report is not an exhaustive list of alternatives and may not include recent comments and issues.

For all studies along the I-70 Mountain Corridor, a primary source of information must be the Programmatic Environmental Impact Statement (PEIS). The Floyd Hill Area includes the PEIS elements of the Advanced Guideway System (AGS) and planned highway improvements. Further, the Floyd Hill Area has historic resources protected by the 106 Programmatic Agreement; is in close proximity to Clear Creek, which is addressed in the Stream and Wetland Ecological Enhancement Program (SWEEP) Memorandum of Understanding; and is adjacent to a wildlife area addressed by the A Landsacpe Level Inventory of Valued Ecosystem Components (ALIVE) Memorandum of Understanding Wildlife Linkage Interference Zone. These agreements can be found on the I-70 Mountain Corridor Context Sensitive Solutions (CSS) Web site under Corridor Guidance.

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#### **Issues and Proposed Improvements**

Floyd Hill presents issues for the transportaion facility because of steep grade, tight corners and design speed. Over this approximatly 9 mile stretch, I-70 raises in elevation roughly 4,000 feet and then drops nearly 6,000 feet at the approach to U.S. Highway 6 (exit 244) and Clear Creek.

Proposed I-70 improvements include a new six-lane highway, and Advanced Guideway System (AGS).

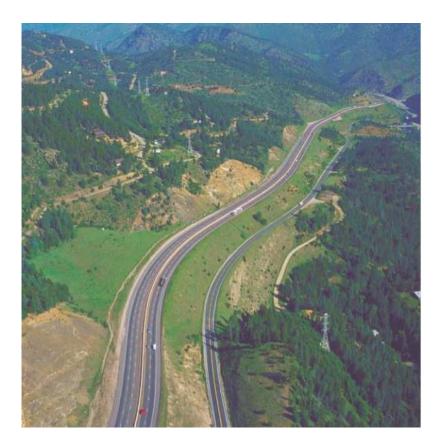
#### **Floyd Hill Information**

#### How this Report Was Developed

Floyd Hill was identified as an Area of Special Attention by the I-70 Mountain Corridor Context Sensitive Solutions (CSS) Aesthetic Working Group.

#### Area Limits and Description

Floyd Hill is generally bound by Genesee on the east and the interchange of US Highway 6 (US 6) on the west. These limits (mile marker 253 to mile marker 244) were used to focus the discussion.



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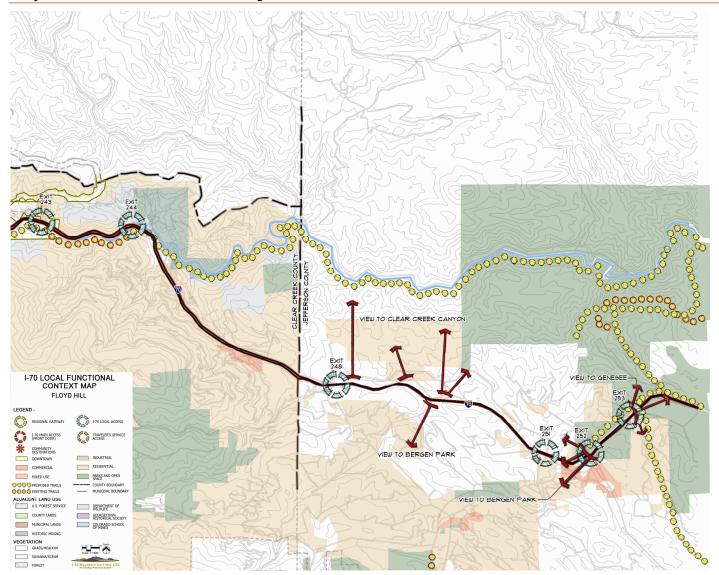
#### Floyd Hill Context

Important features and places within the Floyd Hill Area create a unique context in and around the area. Floyd Hill is the first steep incline when traveling east to west along I-70, it is the connection between Jefferson and Clear Creek Counties, and it is in proximity to Clear Creek on the west with dense forest and dramatic views of Clear Creek Canyon. The functional aspect of Floyd Hill is graphically represented on the Functional Context Map, which illustrates the layout and operational aspects of the area -- including land use, circulation and access interrelationships, and operational priorities.

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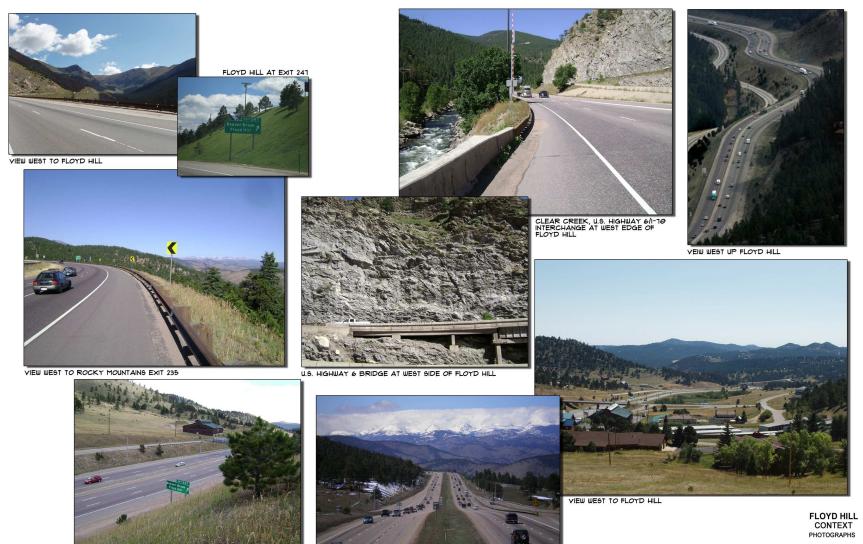
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#### Floyd Hill Functional Context Map



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EASTERN ACCENT TO FLOYD HILL EXIT 241

VIEW TO THE DIVIDE



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#### **Transportation Vision Elements to Be Considered**

Future improvements and studies in the I-70 Mountain Corridor through the Floyd Hill Area should consider each of the elements outlined below. Terraced roadway alternatives should be considered on hillsides to lower the environmental impacts and create a better community interface and development through Floyd Hill.

- Advanced Guideway System (AGS)
  - Potential Station Locations
    - Hidden Valley (exit 251)
    - Base of Floyd Hill/US 6 Interchange (exit 244)
- I-70 Improvements
  - Interchange Locations
    - Beaver Brook (exit 248)
    - Hyland Hills (exit 247)
    - Base of Floyd Hill/US 6 Interchange (exit 244)
  - Road Improvements
    - Six-lane highway (mile marker 247 to mile marker 241)

#### Goals and Objectives for the Area

- Provide efficient interchange configurations to free up space for development and to better incorporate the natural environment.
- Mitigate unfavorable visual appearances from both the community and roadway perspectives with the use of buffers and transitions between community uses.
- Protect Landmark focal view to Continental Divide and Clear Creek Canyon.
- Provide sound attenuation concepts other than free-standing walls to protect neighborhoods.
- Allow no further encroachment into Clear Creek.
- Minimize the use of cut and fill embankment
- Preserve areas of high visual value or recreational value by restricting the stockpile of construction materials in these locations.
- Improve the consistency in design and color schemes for roadway structures (sound walls, reataing walls, barriers, guardrails, bridges, and wildlife fencing).
- Preserve major site resources and features such as topography, views, unique vegetation, geological features, and other qualities native to the site and its surroundings.

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#### **Design and Engineering Guidance**

#### I-70 Mountain Corridor Design Criteria - Overview

The following overarching principles apply to the entire I-70 Mountain Corridor. These principles are supported by the Aesthetic Guidance, which is divided into Design Segments and which presents specific objectives and strategies. The principles are provided to the future managers and designers of transportation facilities within the corridor to guide the desired outcomes of individual projects.

#### A. Corridor Design Character

Elegantly engineered transportation facilities will reflect function, simplicity, and integrated design throughout the corridor. The landscape under, adjacent to, and beyond the structures supporting transportation facilities shall be rugged, organic, and made of natural materials. Designers will not attempt to make facilities falsely appear natural with the application of materials. The linkage of land and transportation features will be visualized as a single design effort, rendering a cohesive quality to the entire corridor. The geometry of the road should maintain a continuous flow and fit existing land forms.

#### **B.** Integrated and Complete Design

All facilities included in a project -- whether primary or auxiliary to the function of the

corridor -- will be identified, programmed, and conceptually designed prior **h** completion of 30% design. This will include consideration of the entire construction disturbance zone. A comprehensive design is necessary in order to plan for all construction disturbances and create an integrated, sustainable corridor that accounts for each project. Aesthetic objectives and functionality are optimized when all elements are included in the design at inception. Integrated design includes considerations such as drainage and hydrology, water quality, wildlife crossings, rock cuts, life cycle costs, and long-term maintenance.

#### C. Partnerships to Create the Corridor

Corridor design will include consideration of a buffer and transition area between transportation facilities and community-oriented land uses. The landscape planting, earthwork, structural solutions, and location of the transportation facilities need to be fully examined in order to avoid potential visual and scenic impacts, buffer highway noise, and preserve community character and patterns. Road and trail connections and multi-modal travel corridor opportunities should be considered. Reinforcement of alternative methods of travel such as pedestrian and biking paths should be incorporated and coordinated with community and recreational planning efforts.

#### D. Using the Programmatic Environmental Impact Statement (PEIS)

The I-70 Mountain Corridor PEIS contains critical background and reference information foundational to design. The PEIS should be reviewed throughout the entire design process for insight into the detailed assessments of various corridor aspects. This will ensure alignment and consistency with the analyses and recommendations determined by the PEIS.

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#### E. Corridor-Wide Projects

Projects that will be implemented across the entire corridor have the potential to create elegant consistency. These projects should be approached with an additional level of care and scrutiny, and should address the ideas set forth in the Aesthetic Guidance for all four corridor Design Segments. The goal should be a project that yields an overall aesthetic benefit to the corridor.

#### Engineering the I-70 Mountain Corridor

#### **Design** Criteria

Seven required Engineering Design Criteria have been developed to address the unique characteristics of the I-70 Mountain Corridor. These criteria are intended to influence the alignment of the transportation facilities and are an essential component of the engineering design.

The Engineering Design Criteria have been developed and adopted by the Colorado Department of Transportation (CDOT) because they represent an approach that enhances safety, mobility, and sustainability while reducing maintenance through design and engineering.

#### **Design Criteria Categories**

The following Design Criteria categories direct the development of both I-70 and the Advanced Guideway Systems (AGS)\*:

- Design Speed
- Alignment
- Slope Cut and Fill
- Disturbance
- Rock Cut
- Bridge Structures
- Sound Attenuation

\*As the AGS for the I-70 Mountain Corridor is further defined, developed, and refined, the criteria may be updated to match the chosen technology.

#### **Application of Design Criteria**

All of the Design Criteria must be met in Life Cycle Phase 2: Project Planning. Alternatives may be refined in Life Cycle Phase 3: Project Design, when the designer is able to determine which criteria may require an exception and why. The one exception for this requirement is in Areas of Special Attention, where a design exception may be considered in Phase 2 due to the complexity of the issues involved.

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Federal, state, and local agencies will neither officially review nor grant design exceptions until Life Cycle Phase 3: Project Design.

#### Project Leadership Team Role

The Project Leadership Team (PLT) must be apprised of the Design Criteria being used on its I-70 Mountain Corridor project.

Justification for any criteria that would not be met as determined during design must be presented, discussed, and agreed upon by the PLT. Consideration will be given to the I-70 Mountain Corridor Core Values; safety; operation; compatibility with the overall network; character of traffic; cost implications; and impacts to scenic, historic, and environmental features. Other variables to consider include the amount of change to the criteria, its effect on other criteria, and any additional impacts that one change may make.

#### **Design Exception Process**

Due to challenges presented within the I-70 Mountain Corridor, a situation may arise in which the existing Design Criteria cannot be met, or in which the impact of meeting the criteria would be too great. Should this be the case, a design exception must be requested. Design exceptions may assist a designer in finding a transportation solution that balances impacts to scenic, historic, and culturally or environmentally sensitive areas while still providing for safety and mobility. Designers should think innovatively, consider the Core Values, and take into account the flexibility available to them when designing a transportation solution for the I-70 Mountain Corridor.

Design exceptions may be granted for the following justifications:

- Complementing surrounding physical characteristics
- Enhancing safety
- Increasing capacity
- Reducing costs
- Protecting the environment
- Preserving historic and scenic elements
- Interfacing with multiple modes of transportation
- Utilitizing new technology or innovative approaches
- Doing the right thing

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Design Criteria		Remarks	
Design Speed	For I-70, 65 MPH design speed. For Advanced Guideway System (AGS), dependent on technology.	1) Posted speed of 55 MPH on I-70.	
		2) Federal Highway Administration (FHWA) 13 controlling criteria and Colorado Department of Transportation (CDOT) Design Criteria apply.	
		3) Technology-appropriate Design Criteria will apply to AGS.	
Alignment	Eastbound highway lanes, westbound highway lanes, and the AGS will be designed as separate,	1) Provides a recovery zone.	
		2) Median required for snow removal and maintenance.	
	independent alignments. The three alignments will maintain no less than the existing median width or create a clear zone that does not require a guardrail or barrier. No loss of existing vertical separation	3) Separation prevents headlight glare, improving safety and maintenance conditions.	
		<ol> <li>Separate alignments will adapt to topographic conditions.</li> </ol>	
	of highway lanes will occur in any section.	5) See Illustration 1 for highway cross section.	
Slope Cut and Fill	Limits of physical disturbance shall be less than 40 vertical feet from the top of the pavement or rail platform to the farthest edge of cut or fill.	<ol> <li>Planting, re-vegetation, and restoration of slopes will be successful with flatter slope embankment.</li> </ol>	
	Cut and fill embankment will not exceed a slope of 2.5:1 (H:V). All roadway retaining walls over 12'	<ol> <li>Slopes will be more easily maintained and erosion and sediment transport will be manageable.</li> </ol>	
	in height will be installed below the elevation of the roadway.	3) See Illustrations 1 and 2.	

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Design Criteria			Remarks	
Disturbance	Construction will be fully contained with areas of historic or current disturbance if no centerline change occurs.	1)	Existing maintenance problems will be resolved or improved by staying within the existing limits of disturbance.	
	New alignments must be consistent with Design Criteria for slope cut and fill.	2)	Construct without increasing the disturbance zone.	
Rock Cut	A geotechnical analysis report will be completed and reviewed prior to any proposal to create rock cuts for an alignment.	1)	Allows for understanding of rock formations at an early planning stage to potentially avoid rock cuts.	
	If rock cuts are required, naturalized custom cuts methods are required. Rock cuts shall be constructed using scatter blasting techniques and provide for adequate rockfall area at the base.	2)	Avoids rockfall mesh and reduces maintenance.	
		3)	Scatter blasting techniques provide a naturalized cut and allow safety from rockfall to be incorporated in the design.	
Bridge Structures	Bridge structures will not utilize slope paving techniques and will require a closed-end abutment design with a minimum vertical height of 8', measured below the bridge girder. Bridge embankments shall be 2.1:1 maximum.	1)	Avoids the maintenance of slope paving.	
		2)	Provides a method of incorporating re-vegetation and landscape into bridge slopes.	
		3)	A clear span over streams and drainages avoids water quality construction impacts and reduces maintenance and pier scour.	
		4) 5)	Provides benefits below bridges for vehicle clearance, wildlife crossing, solar access, and re- vegetation success. See Illustrations 3 and 4.	

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Design Criteria		Remarks	
Sound Attenuation	<ul> <li>Sound buffering and attenuation will be designed in conjunction with the horizontal and vertical alignment to eliminate the need for noise mitigation.</li> <li>Mitigation, if required, will incorporate landforms, landscape planting buffers, and walls.</li> </ul>	<ol> <li>Design can minimize or eliminate additional noise mitigation.</li> <li>If sound walls are required, see Illustrations 5 and 6.</li> </ol>	

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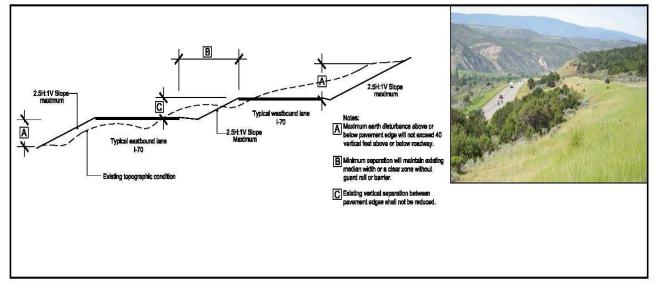
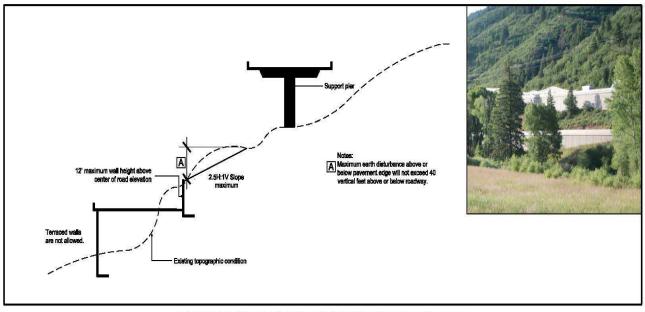


ILLUSTRATION 1: DESIGN CRITERIA FOR ALIGNMENT AND CUT AND FILL



#### ILLUSTRATION 2: DESIGN CRITERIA FOR CUT AND FILL

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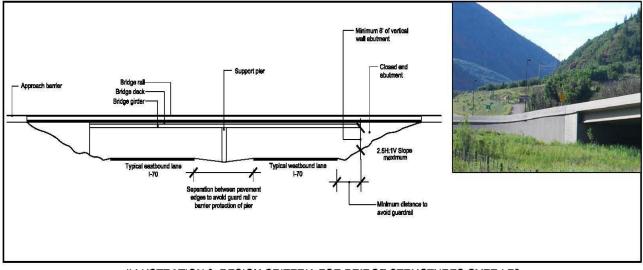


ILLUSTRATION 3: DESIGN CRITERIA FOR BRIDGE STRUCTURES OVER I-70

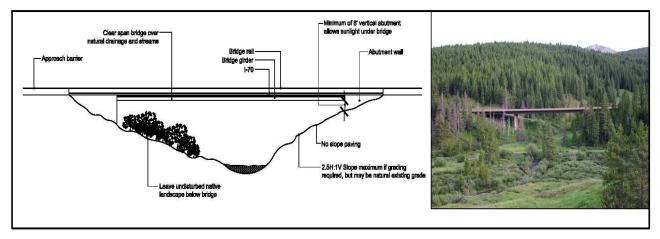


ILLUSTRATION 4: DESIGN CRITERIA FOR I-70 BRIDGE OVER NATURAL FEATURES OR OTHER ROADWAYS

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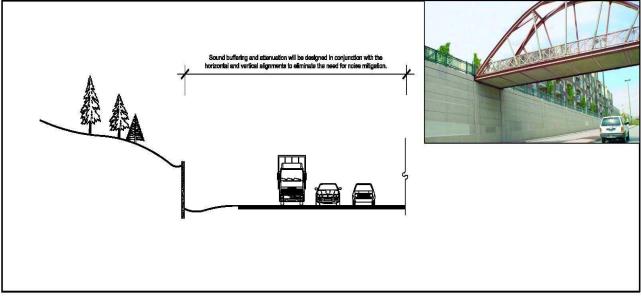


ILLUSTRATION 5: DESIGN CRITERIA FOR SOUND ATTENUATION

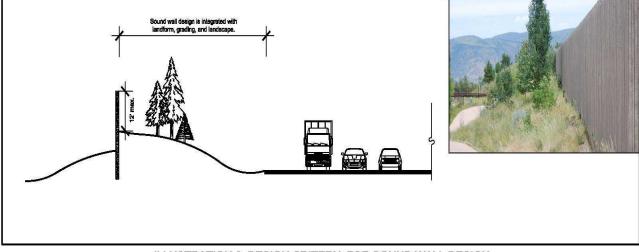


ILLUSTRATION 6: DESIGN CRITERIA FOR SOUND WALL DESIGN

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#### Who Should Be Involved?

Stakeholders in the Floyd Hill Area include citizens, business owners, property owners, organizations, travelers, transporters, and agencies. Future studies, planning, and design work should continue to involve not only these stakeholders, but also planning, design, landscape architecture, operations, environment, public process, and communications experts. This involvement and collaboration will allow the stakeholders to look for common ground and provide opportunities to develop partnerships.

The following is an initial list of agencies and organizations. Additional stakeholders and partners should be involved as they are identified.

- Community members surrounding the Floyd Hill Area
- Jefferson County
- Clear Creek County
- Colorado Department of Transportation
- Federal Highway Administration
- Federal Railroad Administration
- US Forest Service
- Colorado Division of Wildlife
- Colorado Historical Society
- I-70 Coalition
- Denver Regional Council of Governments
- Northwest Council of Governments
- US Army Corps of Engineers
- US Fish and Wildlife Service
- Colorado Department of Public Health and Environment
- Colorado Motor Carriers
- National Trust for Historic Preservation
- Audubon Society
- Colorado Rail Passenger Association
- OmniTrax
- Trout Unlimited
- Colorado Preservation Inc.
- ECO-Resolutions
- Center for Native Ecosystems
- Rocky Mountain Rail Authority
- Colorado Association of Transit Agencies

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#### Other Relevant Materials to Be Included in the Process

The following studies and plans should be considered in continuing work in the Floyd Hill Area. This is an initial list and provides a starting point. Additional studies and plans should be included and referenced as they are identified.

- I-70 Mountain Corridor Programmatic Environmental Impact Statement
- I-70 Mountain Corridor Context Sensitive Solutions Guidance
- I-70 Mountain Corridor 106 Programmatic Agreement
- Stream and Wetland Ecological Enhancement Program (SWEEP) MOU
- A Landscape Level Inventory of Valued Ecosystem Components (ALIVE) MOU
- I-70 Coalition Land Use Planning Study for Rail Transit Alignment Throughout the I-70 Corridor
- Clear Creek County Master Plan
- Clear Creek Greenway Plan
- Rocky Mountain Rail Authority High Speed Rail Feasibility Study
- I-70 Mountain Corridor Chain Station Plan
- Rocky Mountain Rail Authority High Speed Rail Study

The studies listed below have not begun or are not complete at the time of this report. When completed, these studies will provide insights and input for future work.

- CDOT Statewide Transit Plan
- CDOT Satewide Bicycle Plan
- Interchange Safety Study
- Frontage Road Feasibility Study
- West Interchange Closure Feasibility Study
- I-70 AGS Tier 2 Study
- School District Facilities Reassessment Study